HOUSE No. 2439

By Mr. Marzilli of Arlington, petition of J. James Marzilli, Jr., for legislation to provide an income tax credit for the rehabilitation of historic structures. Revenue.

The Commonwealth of Massachusetts

In the Year Two Thousand and Five.

AN ACT PROVIDING A CREDIT AGAINST INCOME TAX FOR THE REHABILITATION OF HISTORIC STRUCTURES OR FOR THE REHABILITATED HISTORIC STRUCTURES IN CERTAIN INSTANCES.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Section 6 of chapter 62 of the General Laws, as
- 2 appearing in the 2002 Official Edition, is hereby amended by 3 adding at the end thereof the following new subsection:—
- 4 (1) As used in this subsection, the following words shall have 5 the following meanings:—
- 6 (a) "Qualified historic structure" means any building, and its 7 structural components, located within the Commonwealth of
- 8 Massachusetts that is individually listed on the National Register
- 9 of Historic Places or is a contributing building within a district
- 10 that is listed on the National Register of Historic Places or which
- 11 has been determined by the Massachusetts historical commission
- 12 to be eligible for listing on the National Register of Historic
- 13 Places and that:
- (i) has been substantially rehabilitated, and
- 15 (ii) which or any portion of which is owned, in whole or in 16 part, by the taxpayer;
- 17 (b) "Qualified rehabilitation expenditure" means any amount
- 18 properly chargeable to a capital account and, in the case of a tax-
- 19 payer claiming a commercial credit, is of a character subject to
- 20 federal depreciation allowance under the Internal Revenue Code,
- 21 incurred in connection with the certified rehabilitation of a quali-
- 22 fied historic structure, provided that such term shall not include
- 23 any personal property; or

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- 24 (i) the cost of acquiring any building or interest thereon, or
- 25 (ii) any expenditure excluded under clauses (ii) and (iii) of 26 section 47(c)(2)(b) of the Internal Revenue Code;
 - (c) "Certified rehabilitation" shall mean the rehabilitation of a qualified historic structure that has been approved and certified as being consistent with the standards established by the Secretary of the United States Department of the Interior for rehabilitation of historic properties and by the chair of the Massachusetts historical commission:
- (d) "Substantial rehabilitation" and "Substantially rehabili-34 tated" shall mean that the qualified rehabilitation expenditures of the building during the 60 month period selected by the taxpayer ending with or within the taxable year exceed __ percent of the taxpayer's adjusted basis in such building and its structural components as of the beginning of such period. In the case of any rehabilitation that may reasonably be expected to be completed in phases set forth in architectural plans and specifications completed before the rehabilitation begins, the applicable period referred to in this paragraph shall be months;
- 43 (e) "Residential credit" shall mean the tax credit allowable 44 under subparagraph 2(a)(i) of this section;
 - (f) "Commercial credit" shall mean the tax credit allowable under subparagraph 2(a)(ii) of this section;
 - (2) Historic Rehabilitation Tax Credit. (a) Any person, firm, partnership, trust, estate, limited liability company, corporation or other business entity that incurs qualified rehabilitation expenditures shall be allowed a credit, to be computed as hereinafter provided, against the tax imposed by this chapter. The amount of the credit shall be equal to 52 percent of the qualified rehabilitation expenditures made by such taxpayer with respect to a qualified historic structure, and may only be taken by the taxpayer upon completion of the rehabilitation work and approval of such work as provided for in this section. The credit may be a residential credit or a commercial credit, as follows:
- 58 (i) With respect to any residence of a taxpayer, the credit allowable under this section shall not exceed 50,000 dollars or, in the case of a married individual filing separate returns the amount of such credit shall be divided between them equally or in such 62 manner as they may both elect. If a taxpayer incurs qualified

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63 rehabilitation expenditures in relation to more than one residence in the same year, the total amount of the credit allowed under paragraph one of this section for all expenditures shall not exceed 66 50,000 dollars.

- (ii) With respect to any non-residential property of a taxpayer, the credit allowable under this section shall be allowed for the taxable year in which the substantially rehabilitated property is placed in service, that is, when occupancy of the entire structure or some identifiable portion of the structure is permitted.
- (b) If a commercial credit allowable for any taxable year exceeds the taxpayer's tax for the year in which the substantially 74 rehabilitated property is placed in service, the amount that exceeds the taxpayer's tax liability may be carried forward for 76 credit against the taxes imposed for the succeeding 5 years, or until the full credit is used, whichever occurs first. Commercial 78 credits allowed to a partnership, a limited liability company taxed as a partnership or multiple owners of property shall be passed 80 through to the persons designated as partners, members or owners, respectively, pro rata or pursuant to an executed agreement among 82 such persons designated as partners, member or owners documenting an alternative distribution method without regard to their sharing of other tax or economic attributes of such entity.
- 85 (c) Taxpayers eligible for a commercial credit may assign, 86 transfer or convey the credits, in whole or in part, by sale or otherwise to any individual or entity, and such transferee shall be entitled to offset income imposed by this chapter with the same effect as if such transferee had incurred the qualified rehabilitation expenditures. The assignor shall perfect such transfer by noti-91 fying the department of revenue in writing within __ days 92 following the effective date of said transfer and shall provide any information as may be required by the department of revenue to administer and carry out the provisions of this section.
 - (3) Certified Rehabilitation.
 - (a) A certified rehabilitation shall require:
- 97 (i) an initial certification that the structure meets the definition 98 of qualified historic structure:
- 99 (ii) a second certification, to be issued prior to construction, 100 certifying that when completed, the proposed rehabilitation work 101 will meet the standards required for a certified rehabilitation; and

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- 102 (iii) a final certification, issued when construction is com-103 pleted, certifying that the work was completed as proposed and 104 that the costs are consistent with the work completed. Such final 105 certification shall be acceptable as proof that the expenditures 106 related to such construction qualify as qualified rehabilitation expenditures for purposes of the credit allowed under this section. 107
- 108 (b) A rehabilitation shall not be treated as complete before the 109 date of the certification referred to in subparagraph (a)(iii) of this 110 paragraph.
- (4) Leased Property. A taxpayer who leases his residence shall 112 be treated as the owner thereof if the remaining term of the lease 113 as of the date determined under regulations prescribed by the 114 commissioner of the department of revenue is not less than such minimum period as the regulations require.
- (5) Condominiums. The percentage of the total expenditures 117 made in the rehabilitation of the exterior of a building containing 118 condominium dwelling units shall be attributed to each such unit 119 within the building, based upon the percentage of space each unit 120 occupies within the building, and in the case of a building where 121 less than the entire building is used as a residence of the taxpayer, only the portion of the total expenditures made in the rehabilitation of the building that is attributable to the residence of the taxpayer shall be treated as qualified rehabilitation expenditures.
- 125 (6) When Qualified Rehabilitation Expenditures Made. For 126 any qualified historic structure other than a qualified purchased 127 historic home, qualified rehabilitation expenditures shall be 128 treated for purposes of this section as made:
 - (a) on the date substantial rehabilitation is completed, or
- (b) to the extent provided by the commissioner of the depart-131 ment of revenue by regulation, when such expenditures are prop-132 erly chargeable to a capital account. Regulations under this paragraph shall include a rule similar to the rule under section 133 134 50(a)(2) of the Internal Revenue Code relating to recapture if property ceases to qualify for progress expenditures.
- 136 (7) Qualified Purchased Historic Homes. (a) In the case of a qualified purchased historic home, as defined below, the taxpayer 137 shall be treated as having made, on the date of purchase, the quali-139 fied rehabilitation expenditures made by the seller of such home. 140 For purposes of this paragraph, expenditures made by the seller

- shall be deemed qualified rehabilitation expenditures if such expenditures, if made by the purchaser, would have so qualified.
- 143 (b) A "qualified purchased historic home" means any substan-144 tially rehabilitated qualified historic structure purchased by the 145 taxpayer if:
- 146 (i) the taxpayer is the first purchaser of such structure after the 147 date rehabilitation is completed, and the purchase occurs within 148 five years after such date;
- 149 (ii) the structure or a portion thereof will, within a reasonable 150 period, be the residence of the taxpayer;
- 151 (iii) no credit was allowed to the seller under this paragraph 152 with respect to such rehabilitation; and
- 153 (iv) the taxpayer is furnished with such information as the 154 commissioner of the department of revenue determines is neces-155 sary to determine the credit under this paragraph.
- 156 (8) Historic Rehabilitation Mortgage Credit.
- 157 (a) The taxpayer may, in lieu of the credit otherwise allowable 158 under this section, elect to receive a Historic Rehabilitation Mort-159 gage Credit Certificate. An election under this paragraph shall be 160 made:
- 161 (i) in the case of a qualified purchased historic home, at the 162 time of purchase; or
 - (ii) in any other case, at the time rehabilitation is completed.
- 164 (b) For purposes of this paragraph, the term "Historic Rehabili-165 tation Mortgage Credit Certificate" means a certificate:
- 166 (i) issued to the taxpayer, in accordance with procedures pre-167 scribed by the commissioner of the department of revenue with 168 respect to a certified rehabilitation;
- 169 (ii) the face amount of which shall be equal to the credit which 170 would, but for this paragraph, be allowable under this chapter to 171 the taxpayer with respect to such rehabilitation;
- 172 (iii) which may only be transferred by the taxpayer to a lending 173 institution including a non-depository institution in connection 174 with a loan:
- 175 (A) that is secured by the building with respect to which the 176 credit relates, and
- 177 (B) the proceeds of which may not be used for any purpose 178 other than the acquisition or rehabilitation of such building; and
- 179 (iv) in exchange for which such lending institution provides 180 the taxpayer,

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- 181 (A) a reduction determined as provided in such regulations in the rate of interest on the loan, or 182
- 183 (B) if the taxpayer so elects with respect to a specified amount 184 of the face amount of such a certificate relating to a building:
- (1) which is a targeted area residence (within the meaning of 185 186 section 143(j)(1) of the Internal Revenue Code), or
- 187 (2) which is located in a Federal Enterprise or Empowerment 188 Zone, a payment which is substantially equivalent to such speci-189 fied amount to be used to reduce the taxpayer's cost of purchasing 190 the building (and only the remainder of such face amount shall be taken into account under item (A) of this clause).
- (c) The amount of the credit specified in the certificate shall be 193 allowed to the lender only to offset the tax of such lender due 194 under the provisions of this chapter. The lender may carry forward all unused amounts under this paragraph until exhausted.
- (9) Recapture. (a) If, before the end of the five-year period 197 beginning on the date on which the rehabilitation of the building is completed or, if the building is a qualified purchased historic home, the date of purchase of such building by the taxpayer:
- 200 (i) the taxpayer disposes of such taxpayer's interest in such 201 building, or
- (ii) in the case of a residential credit, such building ceases to 203 be used as a residence of the taxpayer, then the taxpayer's tax 204 imposed by this article for the taxable year in which such disposi-205 tion or cessation occurs shall be increased by the recapture per-206 centage of the credit allowed under this section for all prior taxable years with respect to such rehabilitation.
- (b) For purposes of subparagraph (a) of this paragraph, the 209 recapture percentage shall be the product of the amount of credit 210 claimed by the taxpayer multiplied by a ratio, the numerator of 211 which is the number of months the building is owned by the tax-212 payer or, in the case of a homeowner, used as the taxpayer's resi-213 dence and the denominator of which is sixty.
- 214 (10) Effect on Basis of Building. For purposes of this para-215 graph, if a credit is allowed under this section for any expenditure 216 with respect to any property, including any purchase under para-217 graph seven of this section and any transfer under paragraph eight 218 of this section, the increase in the basis of such property which 219 would, but for this paragraph, result from such expenditure shall 220 be reduced by the amount of the credit so allowed.

- 221 (11) Regulations; Fee. The commissioner of the department of 222 banks and the chair of the Massachusetts historical commission 223 shall prescribe such regulations as may be appropriate to carry out 224 the purposes of this section, including regulations where, in the 225 case of a residential credit, less than all of a building is used as a 226 residence and where more than one taxpayer uses the same 227 dwelling unit as his residence, and regulations governing the 228 manner by which the reduction in interest rate or payment pro-229 vided by a lending institution pursuant to subparagraph (8)(b)(iv) 230 of this section shall be discounted to reflect the amount by which 231 such lending institution's federal income tax liability is increased 232 as a result of its use of the Historic Rehabilitation Mortgage 233 Credit Certificate to offset state taxes under this section. Such 234 regulations may also include the imposition of a fee for the pro-235 cessing of applications for the certification of any rehabilitation 236 under this section, provided that the amount of such fee is used 237 only to defray expenses associated with the processing of such 238 applications.
 - SECTION 2. Chapter 63 of the General Laws, as appearing in the 2000 Official Edition, is hereby amended by adding after section 31H the following new subsection:—
 - 4 31I (1) As used in this subsection, the following words shall 5 have the following meanings:—
- 6 (a) "Qualified historic structure" means any building, and its
 7 structural components, located within the Commonwealth of
 8 Massachusetts that is individually listed on the National Register
 9 of Historic Places or is a contributing building within a district
 10 that is listed on the National Register of Historic Places or which
 11 has been determined by the Massachusetts historical commission
 12 to be eligible for listing on the National Register of Historic
 13 Places and that
- 14 (i) has been substantially rehabilitated, and
- 15 (ii) which or any portion of which is owned, in whole or in 16 part, by the taxpayer;
- 17 (b) "Qualified rehabilitation expenditure" means any amount 18 properly chargeable to a capital account and, in the case of a tax-19 payer claiming a commercial credit, is of a character subject to 20 federal depreciation allowance under the Internal Revenue Code,

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- incurred in connection with the certified rehabilitation of a qualified historic structure, provided that such term shall not include any personal property; or
 - (i) the cost of acquiring any building or interest thereon, or
- 25 (ii) any expenditure excluded under clauses (ii) and (iii) of 26 section 47(c)(2)(b) of the Internal Revenue Code;
 - (c) "Certified rehabilitation" shall mean the rehabilitation of a qualified historic structure that has been approved and certified as being consistent with the standards established by the Secretary of the United States Department of the Interior for rehabilitation of historic properties and by the chair of the Massachusetts historical commission;
- (d) "Substantial rehabilitation" and "Substantially rehabili-34 tated" shall mean that the qualified rehabilitation expenditures of the building during the 60 month period selected by the taxpayer ending with or within the taxable year exceed __ percent of the 37 taxpayer's adjusted basis in such building and its structural components as of the beginning of such period. In the case of any rehabilitation that may reasonably be expected to be completed in phases set forth in architectural plans and specifications completed before the rehabilitation begins, the applicable period 42 referred to in this paragraph shall be ____ months;
- 43 (e) "Residential credit" shall mean the tax credit allowable 44 under subparagraph 2(a)(i) of this section;
- 45 (f) "Commercial credit" shall mean the tax credit allowable 46 under subparagraph 2(a)(ii) of this section;
- 47 (2) Historic Rehabilitation Tax Credit. (a) Any person, firm, 48 partnership, trust, estate, limited liability company, corporation or other business entity that incurs qualified rehabilitation expendi-50 tures shall be allowed a credit, to be computed as hereinafter provided, against the tax imposed by this chapter. The amount of the credit shall be equal to 25 percent of the qualified rehabilitation expenditures made by such taxpayer with respect to a qualified 54 historic structure, and may only be taken by the taxpayer upon completion of the rehabilitation work and approval of such work as provided for in this section. The credit may be a residential 57 credit or a commercial credit, as follows:
- 58 (i) With respect to any residence of a taxpayer, the credit 59 allowable under this section shall not exceed 50,000 dollars or, in

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- 60 the case of a married individual filing separate returns the amount 61 of such credit shall be divided between them equally or in such 62 manner as they may both elect. If a taxpayer incurs qualified rehabilitation expenditures in relation to more than one residence in the same year, the total amount of the credit allowed under paragraph one of this section for all expenditures shall not exceed 50,000 dollars.
 - (ii) With respect to any non-residential property of a taxpayer, the credit allowable under this section shall be allowed for the taxable year in which the substantially rehabilitated property is placed in service, that is, when occupancy of the entire structure or some identifiable portion of the structure is permitted.
- (b) If a commercial credit allowable for any taxable year 73 exceeds the taxpayer's tax for the year in which the substantially 74 rehabilitated property is placed in service, the amount that 75 exceeds the taxpayer's tax liability may be carried forward for 76 credit against the taxes imposed for the succeeding five years, or until the full credit is used, whichever occurs first. Commercial 78 credits allowed to a partnership, a limited liability company taxed as a partnership or multiple owners of property shall be passed 80 through to the persons designated as partners, members or owners, respectively, pro rata or pursuant to an executed agreement among such persons designated as partners, member or owners documenting an alternative distribution method without regard to their sharing of other tax or economic attributes of such entity.
- (c) Taxpayers eligible for a commercial credit may assign, 86 transfer or convey the credits, in whole or in part, by sale or otherwise to any individual or entity, and such transferee shall be entitled to offset income imposed by this chapter with the same effect as if such transferee had incurred the qualified rehabilitation 90 expenditures. The assignor shall perfect such transfer by noti-91 fying the department of revenue in writing within __ days 92 following the effective date of said transfer and shall provide any information as may be required by the department of revenue to administer and carry out the provisions of this section.
- 95 (3) Certified Rehabilitation. (a) A certified rehabilitation shall 96 require:
- 97 (i) an initial certification that the structure meets the definition 98 of qualified historic structure;

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- (ii) a second certification, to be issued prior to construction, 100 certifying that when completed, the proposed rehabilitation work will meet the standards required for a certified rehabilitation; and
- (iii) a final certification, issued when construction is com-103 pleted, certifying that the work was completed as proposed and that the costs are consistent with the work completed. Such final 105 certification shall be acceptable as proof that the expenditures 106 related to such construction qualify as qualified rehabilitation expenditures for purposes of the credit allowed under this section.
- 108 (b) A rehabilitation shall not be treated as complete before the 109 date of the certification referred to in subparagraph (a)(iii) of this 110 paragraph.
- 111 (4) Leased Property. A taxpayer who leases his residence shall 112 be treated as the owner thereof if the remaining term of the lease as of the date determined under regulations prescribed by the 114 commissioner of the department of revenue is not less than such 115 minimum period as the regulations require.
- (5) Condominiums. The percentage of the total expenditures made in the rehabilitation of the exterior of a building containing 118 condominium dwelling units shall be attributed to each such unit 119 within the building, based upon the percentage of space each unit 120 occupies within the building, and in the case of a building where less than the entire building is used as a residence of the taxpayer, 122 only the portion of the total expenditures made in the rehabilitation of the building that is attributable to the residence of the taxpayer shall be treated as qualified rehabilitation expenditures.
 - (6) When Qualified Rehabilitation Expenditures Made. For any qualified historic structure other than a qualified purchased historic home, qualified rehabilitation expenditures shall be treated for purposes of this section as made:
 - (a) on the date substantial rehabilitation is completed, or
- (b) to the extent provided by the commissioner of the depart-131 ment of revenue by regulation, when such expenditures are prop-132 erly chargeable to a capital account. Regulations under this 133 paragraph shall include a rule similar to the rule under 134 section 50(a)(2) of the Internal Revenue Code relating to recap-135 ture if property ceases to qualify for progress expenditures.
- (7) Qualified Purchased Historic Homes. (a) In the case of a 136 137 qualified purchased historic home, as defined below, the taxpayer

- 138 shall be treated as having made, on the date of purchase, the quali-
- 139 fied rehabilitation expenditures made by the seller of such home.
- 140 For purposes of this paragraph, expenditures made by the seller
- 141 shall be deemed qualified rehabilitation expenditures if such
- 142 expenditures, if made by the purchaser, would have so qualified.
- 143 (b) "Qualified purchased historic home" means any substan-144 tially rehabilitated qualified historic structure purchased by the 145 taxpayer if:
- (i) the taxpayer is the first purchaser of such structure after the date rehabilitation is completed, and the purchase occurs within five years after such date;
- 149 (ii) the structure or a portion thereof will, within a reasonable 150 period, be the residence of the taxpayer;
- 151 (iii) no credit was allowed to the seller under this paragraph 152 with respect to such rehabilitation; and
- 153 (iv) the taxpayer is furnished with such information as the 154 commissioner of the department of revenue determines is neces-155 sary to determine the credit under this paragraph.
- 156 (8) Historic Rehabilitation Mortgage Credit. (a) The taxpayer 157 may, in lieu of the credit otherwise allowable under this section, 158 elect to receive a Historic Rehabilitation Mortgage Credit Certifi-159 cate. An election under this paragraph shall be made:
- 160 (i) in the case of a qualified purchased historic home, at the 161 time of purchase; or
 - (ii) in any other case, at the time rehabilitation is completed.
- 163 (b) For purposes of this paragraph, the term "Historic Rehabili-164 tation Mortgage Credit Certificate" means a certificate:
- 165 (i) issued to the taxpayer, in accordance with procedures pre-166 scribed by the commissioner of the department of revenue with 167 respect to a certified rehabilitation;
- 168 (ii) the face amount of which shall be equal to the credit which 169 would, but for this paragraph, be allowable under this chapter to 170 the taxpayer with respect to such rehabilitation;
- 171 (iii) which may only be transferred by the taxpayer to a lending 172 institution including a non-depository institution in connection 173 with a loan:
- 174 (A) that is secured by the building with respect to which the 175 credit relates, and
- 176 (B) the proceeds of which may not be used for any purpose 177 other than the acquisition or rehabilitation of such building; and

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- 178 (iv) in exchange for which such lending institution provides 179 the taxpayer,
- 180 (A) a reduction determined as provided in such regulations in 181 the rate of interest on the loan, or
- (B) if the taxpayer so elects with respect to a specified amount 182 183 of the face amount of such a certificate relating to a building:
- 184 (1) which is a targeted area residence (within the meaning of 185 section 143(j)(1) of the Internal Revenue Code), or
- (2) which is located in a Federal Enterprise or Empowerment Zone, a payment which is substantially equivalent to such speci-188 fied amount to be used to reduce the taxpayer's cost of purchasing 189 the building (and only the remainder of such face amount shall be 190 taken into account under item (A) of this clause).
- (c) The amount of the credit specified in the certificate shall be 192 allowed to the lender only to offset the tax of such lender due under the provisions of this chapter. The lender may carry for-194 ward all unused amounts under this paragraph until exhausted.
- (9) Recapture. (a) If, before the end of the five-year period 196 beginning on the date on which the rehabilitation of the building 197 is completed or, if the building is a qualified purchased historic 198 home, the date of purchase of such building by the taxpayer:
- 199 (i) the taxpayer disposes of such taxpayer's interest in such 200 building, or
- (ii) in the case of a residential credit, such building ceases to 202 be used as a residence of the taxpayer, then the taxpayer's tax 203 imposed by this article for the taxable year in which such disposi-204 tion or cessation occurs shall be increased by the recapture per-205 centage of the credit allowed under this section for all prior 206 taxable years with respect to such rehabilitation.
- (b) For purposes of subparagraph (a) of this paragraph, the 208 recapture percentage shall be the product of the amount of credit claimed by the taxpayer multiplied by a ratio, the numerator of 210 which is the number of months the building is owned by the tax-211 payer or, in the case of a homeowner, used as the taxpayer's resi-212 dence and the denominator of which is sixty.
- 213 (10) Effect on Basis of Building. For purposes of this para-214 graph, if a credit is allowed under this section for any expenditure 215 with respect to any property, including any purchase under para-216 graph seven of this section and any transfer under paragraph eight

217 of this section, the increase in the basis of such property which 218 would, but for this paragraph, result from such expenditure shall 219 be reduced by the amount of the credit so allowed.

220 (11) Regulations; Fee. The commissioner of the department of 221 banks and the chair of the Massachusetts historical commission 222 shall prescribe such regulations as may be appropriate to carry out 223 the purposes of this section, including regulations where, in the 224 case of a residential credit, less than all of a building is used as a 225 residence and where more than one taxpayer uses the same 226 dwelling unit as his residence, and regulations governing the 227 manner by which the reduction in interest rate or payment pro-228 vided by a lending institution pursuant to subparagraph (8)(b)(iv) 229 of this section shall be discounted to reflect the amount by which 230 such lending institution's federal income tax liability is increased 231 as a result of its use of the Historic Rehabilitation Mortgage 232 Credit Certificate to offset state taxes under this section. Such 233 regulations may also include the imposition of a fee for the pro-234 cessing of applications for the certification of any rehabilitation 235 under this section, provided that the amount of such fee is used 236 only to defray expenses associated with the processing of such 237 applications.

1 SECTION 3. Sections 1 and 2 shall be effective for tax years 2 beginning on or after January 1, 2005.